



ORANGE COUNTY
COUNCIL OF GOVERNMENTS
Technical Advisory Committee

Meeting Date / Location

Tuesday, April 7, 2020

9:30 A.M. – 12:00 P.M.

<https://yorbalinda.zoom.us/j/100081595?pwd=cW5Ud04xdHE2YnNJUEJhUldMYkxiQT09>

Meeting ID: 100 081 595

Password: 040720

Dial-In Audio Option: (669) 900-6833

Agenda Item

Staff

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INTRODUCTIONS

(Chair Nate Farnsworth,
City of Yorba Linda)

PUBLIC COMMENTS

(Chair Farnsworth)

The agenda descriptions are intended to give members of the public a general summary of items of business to be transacted or discussed. The posting of the recommended actions does not include what action will be taken. The Technical Advisory Committee may take any action which it deems appropriate on the agenda item and is not limited in any way by the notice of the recommended action.

At this time members of the public may address the TAC regarding any items within the subject matter jurisdiction, which are not separately listed on this agenda. Members of the public will have an opportunity to speak on agendized items at the time the item is called for discussion. NO action may be taken on items not listed on the agenda unless authorized by law. Comments shall be limited to three minutes per person and an overall time limit of twenty minutes for the Public Comments portion of the agenda.

Any person wishing to address the TAC on any matter, whether or not it appears on this agenda, is requested to complete a "Request to Speak" form available at the door. The completed form is to be submitted to the TAC Chair prior to an individual being heard. Whenever possible, lengthy testimony should be presented to the TAC in writing and only pertinent points presented orally. A speaker's comments shall be limited to three minutes.

ADMINISTRATION

- 1. **OCCOG TAC Meeting Minutes** (Chair Farnsworth) **3**
 - ◆ Draft OCCOG TAC minutes for the March 3, 2020 meeting

Recommended Action: Approve OCCOG TAC minutes for the March 3, 2020 meeting, as presented or amended

PRESENTATIONS, DISCUSSION AND ACTION ITEMS, REPORTS

2	2019 Housing Inventory System (HIS) Data Collection <u>Recommended Action:</u> Receive report. Discussion.	(Ms. Deborah Diep, Director, Center for Demographic Research) – 30 minutes	9
3.	SCAG/Orange County Data & Aerial Consortium-Orange County Data Acquisition Partnership (OCDAP) <u>Recommended Action:</u> Receive report. Discussion.	(Ms. Deborah Diep, Director, Center for Demographic Research) – 15 minutes	11
4.	Proposed Final Connect SoCal and PEIR ♦ Response to Comments <u>Recommended Action:</u> Receive report. Discussion	(Chair Farnsworth) 15 minutes	13
5.	AB 101 – Housing Development and Financing <u>Recommended Action:</u> Receive report. Discussion	(Ms. Primmer, OCCOG) 30 minutes	34
6.	HCD Presentation ♦ ADU's ♦ LEAP Funding Program <u>Recommended Action:</u> Receive report. Discussion	(Patrick McDougall and Sohab Mehmood) 1 hour and 15 minutes	35

REPORT FROM THE OCCOG EXECUTIVE DIRECTOR

MATTERS FROM OCCOG TAC MEMBERS

ANNOUNCEMENTS FROM NON-MEMBERS

ITEMS FOR NEXT MEETING

IMPORTANT DATES OR UPCOMING EVENTS

- ♦ April 9, 2020 - Local Streets and Roads Program Eligibility Schedule Revision Discussion (See attached flyer in the agenda packet for more details)
 Registration available at: <https://register.gotowebinar.com/register/5139196918975766541>
- ♦ April 30, 2020 – Tentative SCAG Regional Council Meeting (Zoom link to be provided)
- ♦ June 11, 2020- SCAG/USC Demographic Workshop

Adjourn to: MAY 5, 2020 (LOCATION TO BE DETERMINED)



Draft Action Minutes

Meeting of March 3, 2020

The Orange County Council of Governments Technical Advisory Committee (TAC) meeting of March 3, 2020, was called to order by Chair Nate Farnsworth, City of Yorba Linda, at the City of Irvine Las Lomas Community Center, 10 Federation Way, Irvine, California 92623 at 9:35 a.m. Attendees were invited by the Chair to introduce themselves. The list of meeting attendees is attached.

PUBLIC COMMENT:

There were no public comments at this time.

ADMINISTRATION

1. OCCOG TAC Meeting Minutes

The OCCOG meeting minutes of February 4, 2020 were unanimously approved by the TAC as moved by Vice Chair Justin Equina, City of Irvine, and a second by Mr. Ron Santos, City of Lake Forest.

PRESENTATIONS, DISCUSSION AND ACTION ITEMS, REPORTS

2. Center for Demographic Research Update

Ms. Deborah Diep, Executive Director for the Center for Demographic Research, provided the OCCOG TAC with an update on the following items, including the January 1 – December 31, 2019 Housing Inventory System (HIS) Data Collection, the U.S. Census Bureau 2020 Consolidated Boundary and Annexation Survey, SCAG/Orange County Data & Aerial Consortium, and the 2020 SCAG RTP/SCS (Connect SoCal) Data / Growth Vision Update.

January 1- December 31, 2019 Housing Inventory System (HIS) Data Collection

July 1- December 31, 2019 housing construction and demolition data was due to CDR on Friday, January 24, 2020. Missing data for a portion of 2019 include San Juan Capistrano, Seal Beach and Westminster.

HIS submission forms were updated in 2020 to include additional sample entries and clarifications in the instructions. An additional optional column was added “Building Permit Date Issued” to assist in compiling HIS, DOF and HCD APR data. Please submit data to CDR using the new 2020 HIS form located at <http://www.fullerton.edu/cdr/HISform.xls> . Revisions to prior years may use either the new or old form. Please verify that the same data reported to CDR is also provided to DOF in their annual Housing Unit Change Survey. CDR’s Demographic Analyst and HIS contact is Tania Torres. She can be reached at 657-278-3417 or tatorres@fullerton.edu.

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U.S. Census Bureau 2020 Consolidated Boundary and Annexation Survey (CBAS)

- 33 of 35 jurisdictions are included in the delegated boundary review by CDR
- CDR is using the official County Surveyor jurisdiction boundary information; coordinating with OCLAFCO on annexations effective as of 1/1/2020.
- Updated boundary annexation information, along with boundary clean up, was submitted to the Census Bureau by the March 1, 2020 deadline for all Orange County using the County of Orange Surveyor official boundaries. This data will be incorporated into the 2020 Decennial Census and American Community Survey.
- CDR Contact: Ian Boles
- ATTACHMENT A: map of boundary changes submitted
- ATTACHMENT B: 2/18/2020 BAS contact list

An email was sent to OCP data and BAS contacts with an update on the CBAS and the Census Boundary Validation Program in which the highest elected official of each jurisdiction was asked to review and let the Bureau know by March 1, 2020 if the jurisdiction's boundary is correct or not correct.

To update BAS contact information or join CBAS, contact geo.bas@census.gov .

Action: Received Report. Discussion.

SCAG/Orange County Data & Aerial Consortium

Orange County agencies are partnering with SCAG to pool resources to create purchase online and GIS-accessible aerial imagery for Orange County. This is patterned off of LA County's collaborative GIS effort known as LARIAC (Los Angeles Region Imagery Acquisition Consortium). <https://egis3.lacounty.gov/dataportal/lariac/>

This joint effort would reduce the cost of purchasing aerial imagery and other GIS information that can be used by all departments within an agency without the need for GIS software by including a user-friendly, non-GIS platform; GIS users would have access to GIS data. Cycle 1 would include 3-inch pixel aerial/ortho imagery, infrared, and building footprints. The services would include in-person training, webinars, and additional support. Imagery and reference information would be collected in late spring or early summer 2020, which would provide a critical baseline reference for the 2020 U.S. Decennial Census and the 2024 RTP/SCS. 2020 will also be the base year for CDR's 2022 Orange County Projections (OCP). Some of the goals are to reduce or eliminate duplicate purchases across the region, reduce costs using economies of scale, allow for unlimited and cross-departmental users within an agency. Some sample uses are:

- Reference/point-in-time snapshots
- Sidewalk analyses
- Tree canopy coverage
- Vegetation coverage

The total project cost for Cycle 1 is \$332,803. Funding levels for jurisdictions were modified by SCAG (See FAQ 1/23/2020). Currently, 13 agencies have indicated participation (at the

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1/23/2020 funding levels) and full funding has been reached to proceed with the project. Additional agencies may still participate; those interested in participation should contact Javier Aguilar, SCAG: (213) 236-1845 Cell: (213) 999-1252 aguilar@scag.ca.gov .

SCAG is requesting OCCOG take the lead in invoicing the participating agencies for the Orange County Aerial Imagery Project as OCCOG already has an invoicing system in place for 12 of the 13 agencies (SCAG being the 13th agency) through its billing for OCCOG dues and CDR fees. OCCOG would then pay the vendor directly using the funds collected. This item will be on the agenda for the February 27, 2020 OCCOG Board to consider for the one-time billing of Cycle 1.

A meeting will be held on Monday, March 16, 2020 from 10-12PM at MWDOC with the vendor, Eagle View, to go over the data and portal. Attendance is for committed and interested parties but seating is limited. Preference will be provided to agencies that have committed funding. RSVP to aguilar@scag.ca.gov.

Action: Received report. Discussion

2020 SCAG RTP/SCS (Connect SoCal) Data / Growth Vision Update

From February 21-23, 2020, SCAG sent emails to all 197 jurisdictions with a letter providing an update on the “Final Growth Vision for Connect SoCal” (2020 RTP/SCS) summarizing the process and directions on how to access the Final Growth Vision in the SPM data portal. CDR reviewed and verified the city and split TAZ-level dataset.

To provide background and further clarification, a summary of the timeline for SCAG’s growth forecast/growth vision development was provided to the TAC members.

Kimberly Clark from SCAG was present to answer questions related to the RTP/SCS Growth Vision.

3. February 24, 2020 RHNA Subcommittee Meeting

At the February 24, 2020 RHNA Subcommittee Meeting, SCAG staff presented the HCD approved RHNA methodology for the 6th Housing Element cycle (2021-2029). SCAG’s proposed action for the RHNA subcommittee was to recommend approval of the RHNA methodology to the Community, Economic and Human Development Committee (CEHD) for Regional Council (RC) approval.

The City of Cerritos introduced an alternative RHNA methodology that would reinstate household growth for existing need. The methodology was comprised of three equal components: 33% percent household growth, 33% jobs accessibility, 33% High Quality Transit Areas (HTQA).

Hon. Wendy Bucknum, City of Mission Viejo representing Orange County, made a motion to move forward with the Cerritos proposal. A substitute motion was made by Hon. Bill Jahn, City of Big Bear Lake representing San Bernardino County, to proceed with the HCD approved

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RHNA methodology, but to also include a request for SCAG staff to analyze the Cerritos methodology for the CEHD meeting on March 5, 2020.

The substitute motion passed by a 5-1 vote (Orange County voting in opposition).

In addition to the RHNA methodology, SCAG staff presented the 6th Cycle RHNA Appeals Procedure. The appeals procedure begins with a 45-day filing period (starting early April to mid May 2020), followed by a 45-day comment period (mid May to late June 2020), and a 30-day public hearing (July 2020). All successful appeals will be included in the proposed final RHNA allocation in October 2020.

The RHNA subcommittee recommended approval of the RHNA appeals procedure by a vote of 5-1 (Orange County voting in opposition). The RHNA appeals procedure will be presented at the March 5, 2020 CEHD and RC meetings.

Please contact Chair Farnsworth at 714-961-7131 or nfarnsworth@yorbalindaca.gov or Vice Chair Equina at 949-724-6364 jequina@cityofirvine.org for more information about the February 24, 2020 RHNA subcommittee meeting.

Action: Received Report. Discussion.

4. Accessory Dwelling Units (ADU)

A spreadsheet was distributed to the OCCOG TAC members to provide a second status update to their ADU ordinance.

Action: Received Report. Discussion.

REPORT FROM CHAIR/VICE CHAIR

There was no additional report from the Chair or Vice Chair.

REPORT FROM THE EXECUTIVE DIRECTOR

Marnie Primmer, Executive Director of OCCOG, announced that registration is open for the March 20th OCCOG General Assembly, and also listed speakers and sponsors for the event.

MATTERS FROM OCCOG TAC MEMBERS

There were no other matters from OCCOG TAC members.

ANNOUNCEMENTS FROM OCCOG TAC NON-MEMBERS

There were no other matters from OCCOG TAC non-members.

ITEMS FOR NEXT MEETING

IMPORTANT DATES OR UPCOMING EVENTS

ADJOURNMENT

The meeting was adjourned by Chair Farnsworth until Tuesday, April 7, 2020 at the City of Irvine City Hall, Conference and Training Center, 1 Civic Center Plaza, Irvine, California 92623.
Submitted by:

Justin Equina, City of Irvine
OCCOG TAC Vice Chair

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Attendees List for March 3, 2020 Meeting

Justin Equina, City of Irvine
Derek Bingham, City of Rancho Santa Margarita
Nate Farnsworth, City of Yorba Linda
Marnie Primmer, OCCOG
Kathy Graham, City of La Palma
Larry Longenecker, City of Mission Viejo
Steven Giang, County of Orange
Ashley Brodlan, City of Orange
Joanne Hwang, City of Anaheim
Charles, Guiam, City of Anaheim
Minoo Ashabi, City of Costa Mesa
Warren Whittaker, OCTA
Jaime Murillo, City of Newport Beach
Ron Santos, City of Lake Forest
Jay Wu, City of Laguna Hills
Nicolle Aube, City of Huntington Beach
Scott Reekstin, City of Tustin
Deborah Diep, Center for Demographic Research/California State University Fullerton
Melanie McCann, City of Santa Ana
Chris Chung, City of Garden Grove
Belinda Deines, City of Dana Point
Monique Alaniz-Flejter, City of Laguna Beach
Jonathan Hughes, Southern California of Associated Governments
Kimberly Clark, Southern California of Associated Governments
Ashlyn Newman, City of Fountain Valley
Omar Newman, City of Fountain Valley
Joanna Chang, County of Orange
Virginia Gomez, Transportation Corrido Agencies



Item 2 & 3: Center for Demographic Research (CDR) Updates
Recommended Action: Discussion.

Reports

1. 2019 Housing Inventory System (HIS) Data Collection

July 1- December 31, 2019 housing construction and demolition data was due to CDR on Friday, January 24, 2020. Missing data for a portion of 2019 include San Juan Capistrano, Seal Beach and Westminster. Verification forms will be sent the week of April 6, 2020. Verification forms are due April 30, 2020.

HIS submission forms were updated in 2020 to include additional sample entries and clarifications in the instructions. An additional optional column was added “Building Permit Date Issued” to assist in compiling HIS, DOF and HCD APR data. Please submit data to CDR using the new 2020 HIS form located at <http://www.fullerton.edu/cdr/HISform.xls> . Revisions to prior years may use either the new or old form. Please verify that the same data reported to CDR is also provided to DOF in their annual Housing Unit Change Survey.

CDR’s Demographic Analyst and HIS contact is Tania Torres. She can be reached at 657-278-3417 or tatorres@fullerton.edu.

2. SCAG/Orange County Data & Aerial Consortium- Orange County Data Acquisition Partnership (OCDAP)

Orange County agencies are partnering with SCAG to pool resources to create purchase online and GIS-accessible aerial imagery for Orange County. This is patterned off of LA County’s collaborative GIS effort known as LARIAC (Los Angeles Region Imagery Acquisition Consortium). <https://egis3.lacounty.gov/dataportal/lariac/>

This joint effort, now called the Orange County Data Acquisition Partnership (OCDAP), will reduce the cost of purchasing aerial imagery and other GIS information that can be used by all departments within an agency without the need for GIS software by including a user-friendly, non-GIS platform; GIS users would have access to GIS data. Cycle 1 will include 3-inch pixel aerial/ortho imagery, infrared, and building footprints. The services would include in-person training, webinars, and additional support. Imagery and reference information is expected to be collected in June 2020, which would provide a critical baseline reference for the 2020 U.S. Decennial Census and the 2024 RTP/SCS. 2020 will also be the base year for CDR’s 2022 Orange County Projections (OCP). Some of the goals are to reduce or eliminate duplicate purchases across the region, reduce costs using economies of scale, allow for unlimited and cross-departmental users within an agency. Some sample uses are:

- Reference/point-in-time snapshots
- Sidewalk analyses
- Tree canopy coverage
- Vegetation coverage



The total project cost for Cycle 1 is \$362,803. Currently, 17 agencies have indicated participation and full funding has been reached to proceed with the project. Additional agencies may still participate; those interested in participation should contact Javier Aguilar, SCAG: (213) 236-1845 Cell: (213) 999-1252 aguilar@scag.ca.gov .

The OCCOG Board has authorized OCCOG take the lead in invoicing the participating agencies in Cycle 1 for the OCDAP through its billing for OCCOG dues and CDR fees. OCCOG will collect the payments and send to SCAG.

RSVP to aguilar@scag.ca.gov.

Attachment: SCAG Data Collaborative FAQ 4/1/2020

-
- Contact: Ms. Deborah Diep, Director, Center for Demographic Research
657/278-4596 ddiep@fullerton.edu

 - Employment data: Ms. Ruby Zaman, Assistant Director, CDR
657/278-4709 ruzaman@fullerton.edu

 - For GIS: Mr. Ian Boles, GIS Analyst, CDR
657/278-4670 iboles@fullerton.edu

 - For HIS: Ms. Tania Torres, Demographic Analyst, CDR
657/278-3417 tatorres@fullerton.edu

Jurisdiction	1 Price covers 2 years	Cycle 1 Participation?
Aliso Viejo	\$2,000	
Anaheim	\$5,000	yes
Brea	\$2,000	yes
Buena Park	\$2,000	Interested
Costa Mesa	\$2,000	yes
Cypress	\$2,000	
Dana Point	\$2,000	Cycle 2
Fountain Valley	\$2,000	yes
Fullerton	\$2,000	
Garden Grove	\$2,000	Interested
Huntington Beach	\$5,000	
Irvine	\$5,000	Interested
Laguna Beach	\$2,000	
Laguna Hills	\$2,000	yes
Laguna Niguel	\$2,000	yes
Laguna Woods	\$2,000	
La Habra	\$2,000	Interested
Lake Forest	\$2,000	Interested
La Palma	\$2,000	
Los Alamitos	\$2,000	
Mission Viejo	\$2,000	yes
Newport Beach	\$2,000	yes
Orange	\$2,000	Interested
Placentia	\$2,000	
Rancho Santa Margarita	\$2,000	
San Clemente	\$2,000	yes
San Juan Capistrano	\$2,000	
Santa Ana	\$5,000	yes
Seal Beach	\$2,000	
Stanton	\$2,000	
Tustin	\$2,000	Interested
Villa Park	\$2,000	
Westminster	\$2,000	Interested
Yorba Linda	\$2,000	yes
County of Orange	\$15,000	

Project cost for Cycle 1: \$362,803

Includes:

- 3" aerial/ortho imagery with infrared for all Orange County (tif, ecw...)
- Building Footprints
- Ability to download and retain local copies of above data to use in GIS and/or CAD systems software
- Vendor-hosted online software application for unlimited non-GIS users to view data listed above and perform data analysis
- Training for all participants
- One price for two years' worth of access

Committed Regional Agencies:

- SCAG- \$230,000
- MWDOC- \$50,000
- OCWD- \$50,000
- OCFA- \$58,000
- OCCOG- \$20,000
- Cities- \$28,000

Project funding: Reached

Agencies considering participation:

- OCSD

Draft pricing for jurisdictions is based on minimum base fee of \$2,000 that covers the online software/user-interface and aerial images.

CONTACT JAVIER AGUILAR IF INTERESTED IN PARTICIPATING BY April 30, 2020.

With unlimited user access, all departments within an agency can utilize the information to address their unique needs. This can be done on mobile devices or at their workstation instead of having to go out into the field.

Some example uses are:

- Reference/point-in-time snapshots
- Planning: Measuring height of buildings or setbacks
- Public Works: distance between manhole openings, curb-to-curb
- Fire: Counting number of floors in a building; locating fire hydrants
- Police: assessing access points on a building
- Sidewalk analyses
- Tree canopy coverage
- Vegetation coverage

Project Overview

Through the SCAG GIS Services Program and SCAG Future Communities Initiative, SCAG has worked to build a consortium in Orange County with local jurisdictions and partner agencies to procure and share orthogonal, obliques, building footprints, LiDAR and digital terrain imagery. Cycle 1 will have imagery flights completed to serve as a benchmark for the 2020 Decennial Census and RTP 2024 base year. Envisioned as a 10-year program with five two-year cycles, this data collaborative between Orange County and SCAG is part of a broader, region-wide effort SCAG is undertaking.

As part of the project, SCAG staff is helping to manage the project, assist to secure funds, host a consortium website, and coordinate activities with agency technical staff. Currently, a small group of staff from SCAG, Orange County jurisdictions, water districts, non-profits, and special districts are working to secure funds for the project, establish project parameters, and oversee the project. Meetings have been held around Orange County to discuss the project. Contact Javier Aguilar, SCAG at aguilar@scag.ca.gov to be included on the email distribution list regarding the project and future meetings.

Objectives

1. Obtain high accuracy aerial imagery (and related products) to support local agencies' needs, such as land use and asset monitoring, pre-engineering design, and geospatial analyses.
2. Unify imagery acquisition to improve communication among Orange County agencies and SCAG.
3. Eliminate duplicate imagery acquisitions for many agencies and leverage economies of scale to obtain more and better products.
4. Save taxpayer money and increase efficiency through collaboration.
5. Integrate aerial imagery and related products with the SCAG land use database and other geographic information system (GIS) layers.

What's Included in Cycle 1?

- Aerial imagery flown in late spring/early summer 2020
 - 3" aerial/ortho imagery with infrared for all Orange County (tif, ecw...)
 - Building Footprints
- Ability to download and retain local copies of above data to use in GIS and/or CAD systems software
- Vendor-hosted online software application for unlimited non-GIS users to view data listed above and perform data analysis
- Training for all participants
- One price for two years' worth of access

Timeline

- Ongoing - Outreach to OC agencies for participation
- SCAG RFP & vendor selection in late fall 2019
- Imagery flights in late June 2020
- Training and outreach on product beginning in summer 2020 & ongoing throughout Cycle 1
- Products available in late 2020
- Billing for Cycle 1 in ~July 2020 (FY2020/21)

FAQs

- Cycle 2 expected to include everything in Cycle 1 plus:
 - Obliques/45-degree angle aerial imagery
 - Contours
 - LiDAR (Light Detection and Ranging)— a remote sensing method used to examine the surface of the Earth
- An agency can sign up for one cycle at a time; this is not a 10-year commitment.
- If an agency needs to drop out in future cycles, they will still have access to their original cycle's data.
- Even if you only want some of the products, there is a minimum base fee on the pricing that covers the online software/user-interface and aerial images; no city will pay less than the \$2,000 base fee.
- Recognizing agencies may currently be in multi-year contracts, this information can be used for future budgeting and procurement.
- Cycles run for two fiscal years:
 - Cycle 1: July 2020-June 2022
 - Cycle 2: July 2022-June 2024
 - Cycle 3: July 2024-June 2026
 - Cycle 4: July 2026-June 2028
 - Cycle 5: July 2028-June 2030
- Aerials will be flown every two years
- LiDAR- about every 5-6 years (TBD)



Item 4: **Connect SoCal Response to Comments**
Recommended Action: Discussion.

Reports

Connect SoCal Response to Comments

On March 27, 2020 SCAG released the proposed Final Connect SoCal and Program EIR (PEIR) on their website. Included in the PEIR are SCAG's response to stakeholders comments.

Both documents were originally scheduled for the April 2, 2020 Regional Council meeting; however, that meeting has been cancelled. SCAG is in the process of re-scheduling another meeting. During the re-scheduled meeting, the Regional Council will consider certification of the Proposed Final PEIR and adoption of the Proposed Final Connect SoCal.

The PEIR response to comments are available at <https://www.connectsocial.org/Pages/Final-2020-PEIR.aspx>

9.0 RESPONSES TO COMMENTS

9.1 FINAL PEIR PROCESS

The Draft Program EIR (PEIR) was submitted to the State Clearinghouse Office of Planning and Research and circulated for public review beginning on December 9, 2019, and ending on January 24, 2020 (SCH # 20199011061) and a Notice of Completion was posted with each of the County Clerks for the six counties in the SCAG region and distributed to various federal, state, regional, and local government agencies, and other interested agencies, organizations, and individuals. The PEIR was circulated primarily using electronic mail to more than 2,700 interested parties. The PEIR was mailed directly to approximately 200 interested parties, including federal, state, regional and local agencies, organizations and major libraries in the region using the U.S. Postal Service certified mail service. Additionally, SCAG placed copies of the Draft PEIR at the offices of SCAG and electronic copies at the 56 public libraries throughout the region and posted the Draft PEIR on its website.

The PEIR was available at the following SCAG Regional Office locations:

SCAG Main Office
900 Wilshire Boulevard, Suite 1700,
Los Angeles, CA 90017

SCAG Riverside County Regional Office
3403 10th Street, Suite 805
Riverside, CA 92501

SCAG Imperial County Regional Office
1405 N. Imperial Avenue, Suite 1
El Centro, CA 92243

SCAG San Bernardino County Regional Office
1170 West 3rd Street, Suite 140
San Bernardino, CA 92410

SCAG Orange County Regional Office
600 South Main Street, Suite 906
Orange, CA 92868

A public workshop was held regarding the Connect SoCal Plan (“Plan”) Draft PEIR on January 9, 2020 from 2:00 pm to 3:30 pm at SCAG’s Los Angeles Office located at 900 Wilshire Boulevard, Suite 1700. This workshop was also a webinar which was available for the public via internet.

The Draft PEIR was made available for public review at the above-referenced locations until January 24, 2020, for a period of 46 days (December 9, 2019–January 24, 2020). A total of 52 comment letters were received by SCAG during the comment period. Among the 52 comment letters, there were 262 unique comments directly related to the Draft PEIR.¹

¹ SCAG received a total 327 comments, 66 of which were considered redundant (i.e, cross-referencing comments from other local jurisdictions or agencies).

This section of the EIR contains a summary of the distribution process for the Draft EIR and a listing of the parties that provided comments during the public review period. The commenters are divided into the following categories:

1. Sovereign Nations
2. Federal Agencies
3. State Agencies
4. Regional Agencies
5. Subregional Agencies
6. County Transportation Commissions
7. Organizations
8. Individuals

Table 9.0-1, List of Commenters on the Draft PEIR, provides a list of the comment letters received in response to the Draft PEIR.

**Table 9.0-1
List of Commenters on the Draft EIR**

Sovereign Nations	
SOV-1	Santa Ynez Band of Chumash Indians
SOV-2	San Manuel Band of Mission Indians
Federal Agencies	
FED-1	Environmental Protection Agency
State Agencies	
STA-1	State of California, California State Transportation Agency
STA-2	California High-Speed Rail Authority
Regional Agencies	
REG-1	John Wayne Airport / Orange County
REG-2	South Coast Air Quality Management District
REG-3	Ventura County Air Pollution Control District
Subregional Agencies	
SUB-1	Orange County Council of Governments
County Transportation Commission	
TRANS-1	Los Angeles County Metropolitan Transportation Authority
TRANS-2	Orange County Transportation Authority
TRANS-3	San Bernardino County Transportation Authority & San Bernardino Council of Governments
TRANS-4	Transportation Corridor Agencies

Local Jurisdictions	
LOC-1	County of Los Angeles Department of Parks and Recreation
LOC-2	County of Ventura Resource Management Agency
LOC-3	Ventura County Public Works Watershed Protection Division
LOC-4	City of Costa Mesa
LOC-5	City of Huntington Beach
LOC-6	City of Indio
LOC-7	City of Irvine
LOC-8	City of La Habra
LOC-9	City of Laguna Hills
LOC-10	City of Lancaster
LOC-11	City of Los Angeles
LOC-12	City of Mission Viejo
LOC-13	City of Moreno Valley
LOC-14	City of South Pasadena
LOC-15	City of West Hollywood
LOC-16	City of Yorba Linda
Organizations	
ORG-1	Coalition for a Safe Environment, et al.
ORG-2	Sierra Club Pomona Valley
ORG-3	Sierra Club Moreno Valley
ORG-4	The Two Hundred
ORG-5	Westwood South of Santa Monica Blvd Homeowner's Association
ORG-6	Alliance for a Regional Solution to Airport Congestion
ORG-7	BizFed
ORG-8	Center for Biological Diversity
ORG-9	Center for Demographic Research
ORG-10	Climate Resolve
ORG-11	Keep Nuevo Rural
ORG-12	UNITE HERE Local 11
ORG-13	Southern California Leadership Council
ORG-14	Service Employees International Union
ORG-15	Bolsa Chica Land Trust
ORG-16	Friends of Harbors, Beaches, and Parks
ORG-17	Sierra Club Save Hobo Alisa Task Force
ORG-18	California Cultural Resource Preservation Alliance
Individuals	
IND-1	Marven Norman
IND-2	Albert Perdon
IND-3	Henry Fung
IND-4	Jordan Sisson
IND-5	Stephanie Johnson and Ghassan Roumani

The responses to comment letters are provided in the front portion of this document with original bracketed comment letters following at the end. For the purposes of identifying and responding to comments on the Draft PEIR, individual letters are numbered as shown in **Table 9.0-1** (top right-hand corner of the first page of each letter) and the individual comments within each letter are assigned a bracketed comment number. For example, the first comment in the comment letter from the U.S. EPA is labeled **Comment FED 1-1**.

Where responses result in a change to the EIR text, table or graphic, the response indicates that a change is made and where the change is made, and the resulting change is identified in **Chapter 10.0, Corrections and Additions**. Chapter 10 shows additions to text in underline and deletions in ~~striketrough~~ format. Where a new graphic or table is entirely new the information is not underlined as new, but rather the Final PEIR indicates that the table information is being replaced. The Final PEIR including all comment letters is available online along with the rest of the PEIR at: <https://www.connectsocal.org/Pages/Final-2020-PEIR.aspx>.

Several commenters on the Connect SoCal PEIR indicated in the subject line of their letter that they were providing comments on the Draft PEIR but the substance of their letter included comments on both the Draft PEIR and Connect SoCal or comments only on Connect SoCal. Pursuant to California Environmental Quality Act (CEQA) Guidelines Section 15088(a), SCAG is required to evaluate and address only those comments on environmental issues received from public agencies and other interested parties who reviewed the Draft PEIR. SCAG recognizes the importance of public participation and as such, Plan specific comments are addressed through SCAG's online form system which documents and tracks all Plan related comments by sub-category (Goods Movement, Environmental Justice, Conformity Analysis, etc.). Each comment related to the Plan was given a submission ID number (e.g., Submission ID 16285) which was logged and each comment on the Plan responded to as part of the final Plan.

Public participation is a key component of the regional transportation planning process; SCAG encourages public participation and maintains the integrity of input received from local jurisdictions. Commenters who are reviewing the responses to comments to the PEIR and are also interested in Plan related changes can look up the Plan related responses by searching for their submission ID number within the **Comments and Responses Appendix**, which is a sub-appendix of the Final Connect SoCal **Public Participation and Consultation Appendix**. Responses to comments and revisions to Connect SoCal are available via the web at: <https://www.connectsocal.org/Pages/Connect-SoCal-Final-Plan.aspx>.

This Final PEIR, together with the Final Connect SoCal Plan, will be submitted to the SCAG Regional Council for review, and the SCAG Regional Council will consider certification of the Final PEIR and approval of the Plan.

9.2 MASTER RESPONSES

As a result of public review of the Draft PEIR, some themes in comments submitted to SCAG recurred in multiple letters. This subsection provides “Master Responses” for issues that recurred in multiple comment letters. The Master Responses address multiple similar or related comments and themes and provide a comprehensive reply as well as additional information that may have been requested by any individual comment. The responses to the individual comment letters cite the Master Responses as appropriate. Master Responses for this Final PEIR are as follows:

Master Response No. 1: General Comments and Non-CEQA Issues

The Draft Program Environmental Impact Report for Connect SoCal (“PEIR”) was circulated for a 45-day public review period, from December 9, 2019 to January 24, 2020. Fifty-two (52) comment letters on the Draft PEIR were received by SCAG during the comment period. Several of the comment letters contained only comments on the Draft PEIR, while others contained comments on both the Draft PEIR and Draft Plan or comments only on the Draft Plan.

Pursuant to California Environmental Quality Act (CEQA) Guidelines §15088(a), SCAG is required to evaluate comments on environmental issues received from public agencies and other interested parties who reviewed the Draft PEIR. It is important to note that CEQA requires good faith written responses to all “comments on environmental issues,” but not all comments (*City of Irvine v County of Orange* (July 6, 2015) 238 Cal. App. 4th 526). As such, the PEIR provides responses to comments directly related to the environmental analysis that is the subject of the PEIR.

Comments for Connect SoCal were re-routed to SCAG’s online form system which documents and tracks all Plan related comments by sub-category (Goods Movement, Environmental Justice, Conformity Analysis, etc.). Each comment related to the Plan was given a submission ID number (e.g., *Submission ID 0001549*) and has been logged appropriately for Planning staff to review and respond to through the Connect SoCal review process.

Purpose of EIR and EIR Process

CEQA’s statutory framework sets forth a series of analytical steps intended to promote the fundamental goals and purposes of environmental review – information, participation, mitigation, and accountability. The purpose of an EIR is to provide public agencies and the public in general with detailed information about the effect that a project is likely to have on the physical environment, to list ways in which any significant adverse effects might be minimized, and to indicate alternatives that reduce any identified adverse impacts (Public Resources Code Section 21061). Thus, the purpose of this EIR is to evaluate potential impacts on the environment resulting from the Proposed Plan and to identify mitigation

measures and alternatives that would avoid or substantially lessen significant environmental impacts while attaining most of the objectives of the Plan.

Pursuant to the California Public Resources Code Section 21091(d), SCAG considered all comments received on the Draft PEIR and this document provides written response describing the “disposition of each significant environmental issue that is raised by commenters.” *CEQA Guidelines* Section 15088 provides further guidance on the preparation of response to comments and indicates that while lead agencies must evaluate all comments received on a Draft PEIR they need only respond to comments related to significant environmental issues associated with a project. *CEQA Guidelines* Section 15204 further provides that lead agencies in responding to comments do not need to provide all the information requested by commenters, as long as a good faith effort at full disclosure is made in the EIR. *CEQA Guidelines* Section 15204 recommends that commenters focus on the sufficiency of the EIR in identifying and analyzing the possible impacts on the environment and ways in which the significant effects of the project might be avoided or mitigated. Section 15204 further indicates that commenters should provide an explanation and evidence supporting their comments. An effect shall not be considered significant in the absence of substantial evidence supporting such a conclusion (*CEQA Guidelines* Section 15064). CEQA case law has held that lead agencies are not obligated to undertake every suggestion given to them and are also not required to conduct every test or perform all research, study, and experimentation recommended by commenters. Under CEQA, the decision as to whether an environmental effect should be considered significant is reserved to the discretion of the lead agency based on substantial evidence in the record.

Adequacy of Analysis

The focus of SCAG’s responses to comments received on the Draft PEIR is the “disposition of significant environmental issues raised” in the comments (*CEQA Guidelines* Section 15088(c)). Detailed responses are not necessarily provided for comments that do not relate either to significant environmental issues or adequacy of the analysis in the PEIR. This includes comments that raise issues that are not environmental impacts as identified by CEQA (e.g., socioeconomic concerns), or relate to unsupported opinions regarding the adequacy of the PEIR analysis and/or the PEIR’s findings of significance.

CEQA was recently amended to reflect recent case law to clarify that CEQA is focused on the analysis of impacts of the project on the environment and not impacts of the environment on the project.² So for example, geotechnical issues are only of concern with respect to an analysis under CEQA, if a project

² See California Supreme Court’s decision in *California Building Industry Association v Bay Area Air Quality Management District*, (S213478, December 17, 2015) and California Court of Appeals decision in *California Building Industry Association v Bay Area Air Quality Management District*, (August 12, 2016).

could exacerbate existing conditions. Or with respect to residential uses located in proximity to a freeway, impacts of existing air pollution need only be addressed in a CEQA document if a project would exacerbate existing conditions. That is not to say that geotechnical concerns and freeway pollution are not concerns to be addressed in the entitlement process, they are just addressed outside the CEQA process. The Connect SoCal PEIR evaluates these existing conditions in relation to the Plan in order to determine if the Plan has the potential to exacerbate impacts.

The analysis in the Connect SoCal PEIR is based on scientific and factual data which has been reviewed by the lead agency and reflects its independent judgement and conclusions. CEQA permits disagreements between experts with respect to environmental issues addressed in an EIR. As stated in Section 15151 of the *CEQA Guidelines*, disagreement among experts does not make an EIR inadequate. The courts have looked not for perfection but for adequacy, completeness and a good faith effort at full disclosure.

Plan Comments

This PEIR is not intended or required to provide justification for Connect SoCal. Rather, this PEIR is an informational document that is intended to provide public agencies and the public with detailed information about the effect that the Plan is likely to have on the environment. This PEIR also identifies ways in which the significant effects of the Plan might be minimized and identifies alternatives to the Plan. The PEIR is not a vehicle for making changes to the Plan absent the proposed change reducing one or more identified significant adverse environmental impacts. Requests for changes to the Plan on individual properties are addressed outside the CEQA process.

Opinions and General Support for, or Opposition to, the Project

A number of comments raise issues that are not within the purview of CEQA, such as suggestions for changes to the Plan unrelated to potential significant adverse environmental impacts. The commenters often raise issues that are important to the decision-making process but are not properly addressed as part of the CEQA process. In addition, several commenters provide their opinion(s) that impacts be considered significant or that the significance conclusions in the EIR be revised but do not provide substantial evidence in support of their opinions. Commenters also express their opinions in support or opposition to the Plan, or outline concerns associated with specific features or provisions of the Plan that do not relate either to significant environmental issues or adequacy of the environmental analysis in the EIR.

While SCAG welcomes all comments, opinions and expressions of opposition or support unrelated to physical environmental impacts, these comments are appropriately addressed outside the CEQA process.

The purpose of the PEIR is to present objective information as to the Proposed Plan's potential physical environmental impacts. Moreover, the purpose of allowing the public and agencies to comment on a Draft PEIR is to allow any errors to be identified and corrected. Opinions concerning issues not addressed by CEQA, unsupported opinions regarding environmental issues already addressed in an EIR, as well as expressions of opposition or support for a project, are made a part of the administrative record and are forwarded to the decision-makers for their consideration in taking action on the project, but they are not responded to in a CEQA document.

Master Response No. 2: Program EIR vs. Project EIR

The Connect SoCal PEIR is a programmatic document that provides a region-wide assessment of the potential significant environmental effects of implementing policies, strategies, projects, and programs included in Connect SoCal. CEQA allows that a Program EIR, "may be prepared on a series of actions that can be characterized as one large project and are related either (1) geographically, (2) as logical parts of the chain of contemplated actions, (3) in connection with issuance of rules, regulations, plans or other general criteria to govern the conduct of a continuing program, or (4) as individual activities carried out under the same authorizing statutory or regulatory authority and having generally similar environmental effects which can be mitigated in similar ways" (*CEQA Guidelines* § 15168). The PEIR for Connect SoCal offers regional scale analysis of the impacts of the Plan and provides mitigation measures to be implemented by SCAG at the regional level, and mitigation measures for subsequent, site specific environmental review, including project-level EIRs and/or Environmental Impact Statements (EISs) prepared by implementing agencies for individual projects as well as General Plans.

The focus of the environmental analysis in the PEIR is on potential regional-scale impacts associated with implementation of Connect SoCal as a whole. Connect SoCal includes individual transportation projects and provides land use policies set forth in the SCS component of the Plan. Because the Plan and PEIR is programmatic in nature and regional in approach, it does not include site-specific analysis of any project contained in Connect SoCal. Many of the individual transportation projects included in the Plan are early in the development phase, and detailed project/site specific analysis is not appropriate at this time without undue speculation. (See *CEQA Guidelines* § 15126.6(f)(3)).

While the PEIR identifies a number of significant impacts at the regional level, these impacts must be separately assessed at the project level to determine whether specific project conditions may result in significant impacts at the local or sub-regional level. Subsequent project-level environmental analyses will determine whether or not an individual project has significant, project-level impacts requiring the consideration of project-level mitigation measures.

Use of a program-level approach ensures consideration of the cumulative effects of the transportation projects contemplated over the 25-year planning horizon and avoids duplicative reconsideration of the basic policy consideration in the Plan related to land use patterns, alternative modes of travel, active transportation, and sustainability. As specified by Section 15168(c) of the *State CEQA Guidelines*, subsequent activities analyzed in the PEIR must be examined to determine whether an additional environmental document must be prepared. If a later activity would have effects that were not examined in the PEIR, a new initial study would need to be prepared leading to determine the appropriate level of environmental compliance documentation pursuant to CEQA (See *CEQA Guidelines* § 15002(k)).

Master Response No. 3: Baseline Conditions

Environmental impacts for the PEIR were determined by applying the thresholds of significance which compare future Plan conditions to the existing environmental setting (See *CEQA Guidelines* §15126.2(a)). The PEIR must identify significant impacts that would be expected to result from implementation of the Plan. Significant impacts are defined as a “substantial or potentially substantial, adverse change in the environment” (Public Resources Code § 21068).³ Significant impacts must be determined by applying explicit significance criteria to compare the future Plan conditions to the existing environmental setting (*CEQA Guidelines* § 15126.2(a)).⁴ The existing setting is described in detail in each resource section of Chapter 10.0 of this document, and represents the most recent, reliable, and representative data to describe current regional conditions at the time of publication of the NOP for the PEIR, January 23, 2019. In most instances, the most recent available data was for 2018 or 2019. For population, land use and related modeling analyses (air quality, transportation and noise), base year information is collected every four years as part of the Plan. The base year for the Plan is 2016. For purposes of the PEIR, 2019 data has been estimated based on an interpolation of 2016 to 2045 projections. Available data that differs from this generalized explanation and used to determine existing conditions is specified in each resource section in Chapter 3.0 of this document.

The existing environmental setting was described in detail for each of the resource categories (see **Chapter 1.0, Introduction**, and **Chapter 3.0, Environmental Analysis**, for further clarification) and represents the most recent and representative data to describe current regional conditions during the publication of the NOP for the PEIR.

SCAG agrees that, “the public and decision makers are entitled to the most accurate information on projects practically possible, and the choice of a baseline must reflect that goal.” (*Communities for a Better*

³ California Legislative Information. *Public Resources Code – PRC, Division 13. Environmental Quality, Chapter 2.5. Definitions [21060-21074]*.

⁴ CEQA. *Article 9. Contents of Environmental Impact Reports*.

Environment v. South Coast Air Quality Management District (2010) 48 Cal.4th 310). The *Neighbors for Smart Rail vs. Exposition Metro Line Construction* lawsuit challenged Metro's use of the future no project condition instead of the existing condition for assessing project impacts. The Court ruled that a lead agency has discretion to omit existing conditions analyses by substituting a baseline consisting of environmental conditions projected to exist solely in the future, but to do so the agency must justify its decision by showing an existing conditions analysis would be misleading or without informational value.

While SCAG uses existing conditions as the baseline to assess the significance of potential environmental impacts, as is the default under CEQA, the PEIR nevertheless identifies Future No Project (i.e., future no build) impacts compared to Future Plan impacts for the information of the public and decision makers. Adding anticipated increases in traffic to existing conditions (and using existing emission factors) would be unreasonable; SCAG is no more responsible for all the growth in the region than it is responsible for changes in emissions factors. SCAG conservatively analyzes changes in the region between 2019 and 2045 as a whole in the context in which they could reasonably occur.

Master Response No. 4: Technical Process/Modeling

Transportation modeling for the Plan is based on SCAG's Regional Travel Demand Model, which is an activity-based model that meets all the requirements of the Transportation Conformity Rule, specifically 40 CFR 93.122(b). To calculate greenhouse gas emissions, results from the Regional Travel Demand Model are input to ARB's Emission Factors (EMFAC 2014) model, which was approved by U.S. EPA on Dec. 14, 2016. Although U.S. EPA recently approved a newer version of the model, EMFAC2017, on August 15, 2019, a two-year grace period had been established by U.S. EPA to allow EMFAC2014 for regional conformity analysis through August 15, 2021 [see 40 CFR sec. 93.111(c)]. The regional emissions analysis for Draft Connect SoCal started in early 2019, long before the approval of EMFAC2017. For those areas which require budget tests, the Plan emissions values in the summary tables below utilize the rounding convention used by ARB to set the budgets (i.e., any fraction rounded up to the nearest ton), and are the basis of the conformity findings for these areas.

Additionally, in order to conservatively account for the emission impact of the federal "Safer Affordable Fuel-Efficient (SAFE) Vehicles Rule Part One: One National Program," all the plan and no-build emissions reflect the EMFAC2014 off-model adjustment factors released by ARB on November 20, 2019.⁵

⁵ Note that while the SAFE Rule caused FHWA and FTA to temporarily cease conformity findings pending direction from EPA, EPA recently issued such direction when it approved CARB's off-model adjustment factors for EMFAC 2014 modeling. (See Letter from US EPA to FHA and FTA dated March 12, 2020 re: Appropriate Model for Transportation Conformity in California). As such, FHWA and FTA is expected to resume transportation conformity determinations.

COMMUNITY INPUT

PUBLIC PARTICIPATION AND CONSULTATION

SOUTHERN CALIFORNIA ASSOCIATION OF GOVERNMENTS



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APPENDIX 2

Comments and Responses

SCAG released the Draft Connect SoCal, also known as the 2020-2045 Regional Transportation Plan/Sustainable Communities Strategy (“RTP/SCS” or “Plan”) for a comment period of over 60-days, which began on November 14, 2019 and ended on January 24, 2020. The public review and comment period completes more than three years of dialogue and consultation on this planning effort. During the public review and comment period, SCAG conducted a large-scale outreach campaign throughout the six-county region to educate and solicit feedback on the Plan. Throughout the public comment period, SCAG held 21 elected official briefings (which were also open to the public), one tele-town hall, one webinar, and three public hearings which were video-conferenced simultaneously to the five regional offices to make them more accessible to residents throughout the region. All of the materials for the briefings, public hearings, and workshops have been posted on the Connect SoCal website.

SCAG encouraged the public and interested parties to comment on the Plan at the aforementioned outreach events and through the online commenting form, regular mail, and email. SCAG received 107 separate communications (both oral and written) containing over 1,800 comments on the Draft Connect SoCal. A total of 81 comments were received from agencies/organizations and 26 were received from individuals. We appreciate and thank those who provided comments on the Draft Connect SoCal.

Below are the “Connect SoCal Comments and Responses,” which include written comments received by SCAG during the public comment period and SCAG staff’s responses to the comments. A Master Response No. 1 related to the Regional Housing Needs Assessment, which is referenced in responses to relevant comments, is also provided below.

MASTER RESPONSE NO. 1: REGIONAL HOUSING NEEDS ASSESSMENT (RHNA)

BACKGROUND

While Connect SoCal is required under state planning law to identify areas sufficient to house the 8-year RHNA need pursuant to Government Code Section 65080(b)(2)(B)(iii), it's important to recognize that the RHNA allocation of housing need is a distinct and separate process set forth under state housing law, Government Code Section 65584 *et seq.* The RHNA requirements address the mandate to plan for housing units to further statutory objectives. The RHNA establishes “minimum housing development capacity that cities and counties are to make available via their land use powers to accommodate growth within a planning period.”¹

The 2016-2045 Growth Forecast undergirding Connect SoCal provides an assessment of reasonably foreseeable future patterns of employment, population, and household growth in the SCAG region given demographic and economic trends, and existing local and regional policy priorities. The Connect SoCal Growth Forecast begins with an assessment of regional demographic and economic trends and uses a variety of spatially-explicit data sources—including local land use plans—to assess where growth is most likely to occur within the region, emphasizing a balance between future employment, population, and households. Between November 2017 and October 2018, SCAG staff met one-on-one with all 197 local jurisdictions in the region to solicit additional information for improving the accuracy of the preliminary forecast at several intervals (2016, 2020, 2030, 2035, and 2045). Further refinements were made at the small area level to reflect regional sustainability goals and policies through the scenario development process.

The legislative changes of 2018 modified the nature of the regional housing need determination for the 6th Cycle RHNA. Specifically, Government Code

65584.01(b) *et seq.* explicitly added measures of household overcrowding and housing cost burden to the list of factors to be considered by the California Department of Housing and Community Development (HCD) for the determination of housing need. These new measures (overcrowding and cost burden) are not included in the Connect SoCal Growth Forecast because they are not direct inputs to the growth forecasting process and are independent of employment and population projections. In contrast, they reflect additional latent housing needs in the current population (i.e. “existing need”).

Thus, the 6th Cycle RHNA regional housing need total of 1,341,827, as determined by HCD, consists of both “projected need,” which is intended to accommodate the growth of population and households during the 6th Cycle RHNA (2021-2029), as well as “existing need.” On January 13, 2020, HCD's finding that SCAG's draft RHNA methodology furthered the statutory objectives of RHNA reflected that the determination is separated into “projected need” and “existing need” components. On March 5, 2020, SCAG Regional Council adopted the draft RHNA methodology as the final methodology for the 6th Cycle RHNA.

CONNECT SOCIAL AND THE 6TH CYCLE RHNA

The RHNA identifies anticipated *housing need* over a specified eight-year period and requires that local jurisdictions make available sufficient *zoned capacity* to accommodate this need. Actual housing production depends on a variety of factors external to the identification of need through RHNA—local jurisdictions frequently have sufficient zoned capacity but actual housing construction depends on market and other external forces. For example, per HCD's most recent Annual Progress Reports covering new unit permits through 2018, the region's low and very-low income permits totaled 19,328 units (2,494/year) compared to the RHNA allocation of 165,579 units (21,365/year). In contrast, the Connect SoCal Growth Forecast is an assessment of the reasonably foreseeable future pattern of growth given, among other factors described above, the availability of *zoned capacity*.

¹ Concurrence in Senate Amendments, AB 1771 (Bloom), as amended August 24, 2018 Comments at p.4 (Original Committee Reference: H. & C.D.).

“PROJECTED NEED” PORTION OF THE 6TH CYCLE RHNA

The “projected need” portion of the 6th Cycle RHNA is derived from the Connect SoCal Growth Forecast. Specifically, the Connect SoCal Growth Forecast projects 469,725 additional households in the SCAG region over 2021-2029 (Growth Forecast prorated for the 8.25-year RHNA planning period). After subtracting an estimate of household growth occurring on tribal lands (2,767), the remaining 466,958 households represent occupied housing units, to which are added two adjustment factors: vacancy need (14,467 units) and replacement needs (23,545 units) to yield a total of 504,970 housing units reflecting “projected need” for the 6th Cycle RHNA.²

Since only occupied housing units (households) generate travel demand, they are the primary focus of Connect SoCal’s analysis. Additional housing units (to account for vacancy need and replacement need) associated with this household projection will be accommodated by local jurisdictions within the same areas.

² For more information, see the Regional Housing Need section of the SCS Technical Report.

TABLE 1 Relationship between Regional Forecasted Households and RHNA “Projected Need”

Projected Household Growth, 7/2021 – 10/2029	469,725
Tribal Land Growth Estimate	-2,767
Vacancy Need	+14,467
Replacement Need	+23,545
Housing Unit Need to Accommodate Projected Growth (“Projected Need”)	504,970

Connect SoCal identifies areas within the SCAG region sufficient to house all the population in the region, including the projected population growth of 3.7 million and household growth of 1.6 million through 2045, the plan horizon year (see Table 5 and Exhibit 1 in the Sustainable Communities Strategy (SCS) Technical Report and Table 13 of the Demographics & Growth Forecast Technical Report). The same areas sufficient to accommodate all the region’s household growth through 2045 will also be sufficient to accommodate the eight-year projection or the “projected need” portion (504,970 units) of the 6th Cycle (2021- 2029) RHNA.

Accordingly, Connect SoCal meets state planning law requirements, specifically Government Code 65080(b)(2)(B)(ii) and (iii) which require that Connect SoCal’s Sustainable Communities Strategy shall:

- (ii.) Identify areas within the region sufficient to house all the population of the region, including all economic segments of the population, over the course of the planning period of the regional transportation plan taking into account net migration into the region, population growth, household formation and employment growth
- (iii.) Identify areas within the region sufficient to house an eight-year projection of the regional housing need for the region pursuant to Section 65584

“EXISTING NEED” PORTION OF THE 6TH CYCLE RHNA

In accordance with Government Code Section 65080(b)(2)(B)(iii), as discussed above, Connect SoCal’s SCS identifies areas within the region sufficient to house an eight-year *projection* of the RHNA need, meaning the “projected need” portion (504,970 units) of the 6th Cycle (2021- 2029) RHNA. State planning law does not explicitly require the SCS to identify areas in the region sufficient to house the “existing need” portion of the RHNA. Additionally, for the reasons discussed in this section, existing need could not be reflected within Connect SoCal or the PEIR.

In HCD's January 13, 2020 letter finding that SCAG's draft RHNA methodology furthered the statutory objectives of RHNA, HCD identifies the "existing need" as 836,857 units which equals the total regional housing need (1,341,827 units) minus the projected need (504,970 units). The existing need primarily reflects regional measures of overcrowding, cost burden and vacancy.

The 6th Cycle RHNA allocation at the jurisdiction level will not be finalized until October 2020 following an appeals process which may result in changes to the RHNA at the jurisdictional level. Following adoption of SCAG's Final RHNA allocation in October 2020, local jurisdictions must update their housing elements (as needed) to provide sufficient zoned capacity for the total 6th Cycle allocation pursuant to state guidelines. Updated housing elements are due in October 2021. The updated housing elements must identify specific locations where potential new housing can be accommodated. Pursuant to Government Code Section 65583(c)(1)(A), local jurisdictions will have until January 2025 to complete any necessary rezoning to accommodate their RHNA allocation. Until this planning work is done at the local level, it would be speculative for Connect SoCal to make assumptions about potential development levels and patterns that includes the 6th Cycle "existing need."

As discussed above, SCAG's RTP/SCS Growth Forecast process always incorporates extensive input and data including the most up-to-date local land use information, policy responses, demographic, and economic data in order to determine the most likely future pattern of regional growth. As such, the information necessary to assess the feasibility, quantity, and location of additional household growth stemming from the 6th Cycle of RHNA's "existing need" allocation will not be available until October 2021 at the earliest and likely later than that for some jurisdictions. Additionally, the identified "existing need" portion of the 6th Cycle RHNA does not impact the region's projected population used in the SCS, as the "existing need" addresses additional latent housing needs in the existing population rather than implying future population growth. For these reasons, the "existing need" cannot be reflected in Connect SoCal.

However, as part of the RHNA process, SCAG will allocate total regional housing need ("existing need" and "projected need") consistent with the SCS. SCAG's adopted RHNA methodology for allocating "existing need" focuses on transit

and job access (i.e., assign 50% based on jurisdiction's share of the region's population within HQTAs and 50% based on a jurisdiction's share of the region's jobs that can be accessed within a 30-min commute) which is aligned with the strategies and policies underlying the regional development pattern in the SCS. As such, in compliance with Government Code Section 65584.04(m)(1), SCAG will allocate the "existing need" (as well as the "projected need") as part of the total RHNA determination consistent with the development pattern in the SCS.

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Alliance for a Regional Solution to Airport Congestion	0001438	1
Bolsa Chica Land Trust	0001441	11
Bureau of Engineering, City of Los Angeles	0001298	14
California Air Resources Board	0001531	15
California Community Builders / The Two Hundred	0001443	17
California Cultural Resources Preservation Alliance, Inc.	0001446	25
California Department of Transportation	0001549; 0001550; 0001551; 0001552; 0001553	27
California Dept. of Fish and Wildlife	0001348	60
California High Speed Rail Authority	0001442	60
California Native Plant Society	0001447	62
Californians for Electric Rail	0001376; 0001401; 0001402	63
Center for Biological Diversity	0001444; 0001445	68
Center for Demographic Research, Cal State Fullerton	0001560; 0001561	78
City of California City	0001434	91
City of Corona	0001396	91
City of Costa Mesa	0001527	92
City of Huntington Beach	0001393	92
City of Indio	0001554	96
City of Irvine	0001529	97
City of La Habra	0001356	102
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City of Los Angeles, Department of Transportation	0001304; 0001555	105
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City of Moreno Valley	0001542	111
City of Ontario	0001548	112
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City of Palmdale	0001532; 0001533	117
City of San Marino	0001378	121
City of South Gate	0001318	121
City of South Pasadena	0001534	121
City of West Hollywood	0001416	122
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Friends of the Whittier Hills Association	0001541	141
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Los Angeles County Bicycle Coalition	0001310	154
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Los Angeles County Metropolitan Transportation Authority	0001311; 0001312; 0001344; 0001347; 0001450; 0001454; 0001559	155
Natural Lands Coalition	0001519	163

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Orange County Council of Governments	0001465; 0001467; 0001468; 0001469; 0001475; 0001476; 0001479; 0001480; 0001482; 0001484; 0001485; 0001486; 0001488; 0001490; 0001491; 0001493; 0001494; 0001495; 0001497	170
Orange County Transportation Authority	0001498; 0001499; 0001500; 0001501; 0001503; 0001504; 0001505; 0001507; 0001508; 0001510; 0001512; 0001514; 0001516	215
Public Health Alliance of Southern California	0001383	240
Rail Propulsion Systems LLC	0001471	247
RailPAC	0001472	250
Responsible Land Use	0001478	253
Retro Bicycle Corp.	0001391	255
Right of Say	0001315	255
Riverside County Transportation Commission	0001384; 0001473; 0001474; 0001528	255
Ron Milam Consulting	0001369	258
Safe Routes Partnership	0001492; 0001496	258
San Bernardino Community College	0001320	268
San Bernardino County Transportation Authority	0001308; 0001502; 0001509; 0001511; 0001513	268
Save Hobo Aliso Task Force	0001363	279
Save The Rivera	0001339	281
Service Employees International Union - United Service Workers West	0001481	282
Sierra Club Los Angeles Chapter	0001470	292
Sierra Club Moreno Valley Group	0001538	295
SoCalGas	0001517; 0001518	297

PUBLIC PARTICIPATION AND CONSULTATION

APPENDIX 2

COMMENTS AND RESPONSES

Affiliation	Submittal ID	Page No.
South Bay Cities Council of Governments	0001410; 0001411; 0001412	307
South Coast Air Quality Management District	0001483; 0001506; 0001515	312
Southern California Edison	0001466	330
Southern California Leadership Council	0001455; 0001463	334
Southern California Regional Rail Authority (SCRRA)	0001520; 0001521	351
Transportation Corridor Agencies	0001449	355
Transportation Now of San Geronio Pass	0001355	359
UNITE HERE Local 11	0001448	365
United States Environmental Protection Agency	0001464	367
Ventura County Air Pollution Control District	0001432	370
Ventura County Planning Division	0001562	371
Ventura County Transportation Commission	0001300; 0001368; 0001380; 0001381; 0001387	371
Walk Bike Long Beach	0001317	375
Westwood South of Santa Monica Blvd Homeowner's Association	0001439; 0001440	375
Aitoumeziane, Adam	0001285	381
Alan	0001345	381
Brink, T.L.	0001340	382
Freeman, Pete	0001319	382
Fung, Henry	0001325; 0001326; 0001327; 0001328; 0001329; 0001330; 0001404; 0001404;	382
Garcia, Ivan	0001313	393
Garlan, Michael	0001307	394
Jaiswal, Anna	0001282	395



Item 6: **Housing and Community Development (HCD) Presentation**
Recommended Action: Discussion.

Reports

The State Department of Housing and Community Development (HCD) will be providing a presentation on two topics: 1) ADUs and the 6th Cycle RHNA; and, 2) Funding Opportunities. Paul McDougal, Acting Director of HCD, will be on the conference call along with some of his staff. He has provided the following outline of his presentation:

ADUs and the 6th Cycle RHNA

- Overview (RHNA, sites and ADUs)
- ADUs and the housing element statute
- ADUs and housing element practice (analysis framework)
- ADUs and the 6th Cycle (how to leverage new laws in counting ADUs)
- Tips, resources and best practices (SB 2, LEAP, TAPs, CalHome, housing trust fund)
- Things to consider (opportunities for collaboration like analysis templates, shared APR data for affordability analysis, other?)

Funding Opportunities

- Overview
- SB 2 status, input on TA tools/resources
- LEAP funding
 - Grant amounts
 - Timing
 - Eligible activities
 - Prohousing program
 - Application
 - Similarities and differences from SB 2
- Layering funding: REAP, SB2, LEAP



Housing Planning For Orange County

OCCOG TAC Meeting: April 7, 2020

Presenters: CA Department of
Housing and Community
Development

Presenters



Sohab Mehmood
Housing Policy Specialist
HPD – Land Use and Planning



Paul McDougall
Housing Policy Manager
HPD – Land Use and Planning



ADUs and 6th Cycle RHNA

Presenter:
Paul McDougall, HCD

Overview



Housing Elements in General

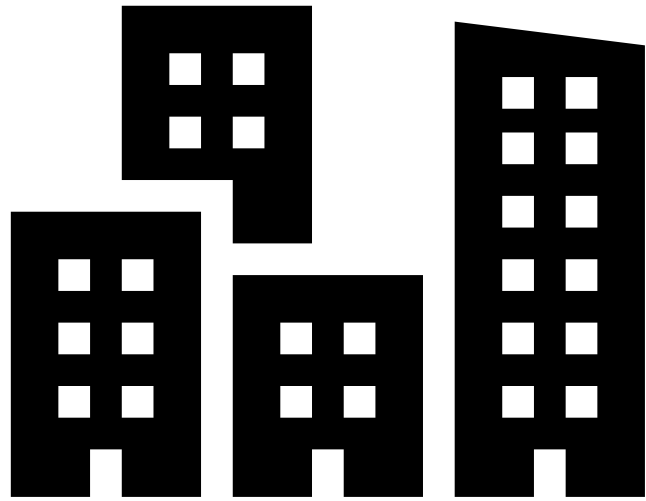


RHNA and the Sites Inventory



ADUs and Housing Elements

ADUs and RHNA



- Relevant statutes
- What should be included as part of your analysis (framework)
 - projected number of units
 - Affordability
 - Other relevant factors
- Annual Progress Reports (APRs)

ADUs and the 6th Cycle

Leveraging the new laws

- Projecting the number of new ADU units
- Required level of analysis

Policies and Programs section of the housing element

- How to complement your analysis through your policies and programs section

Tips, Resources, and Best Practices



SB2 PGP, LEAP, REAP, and
Prohousing



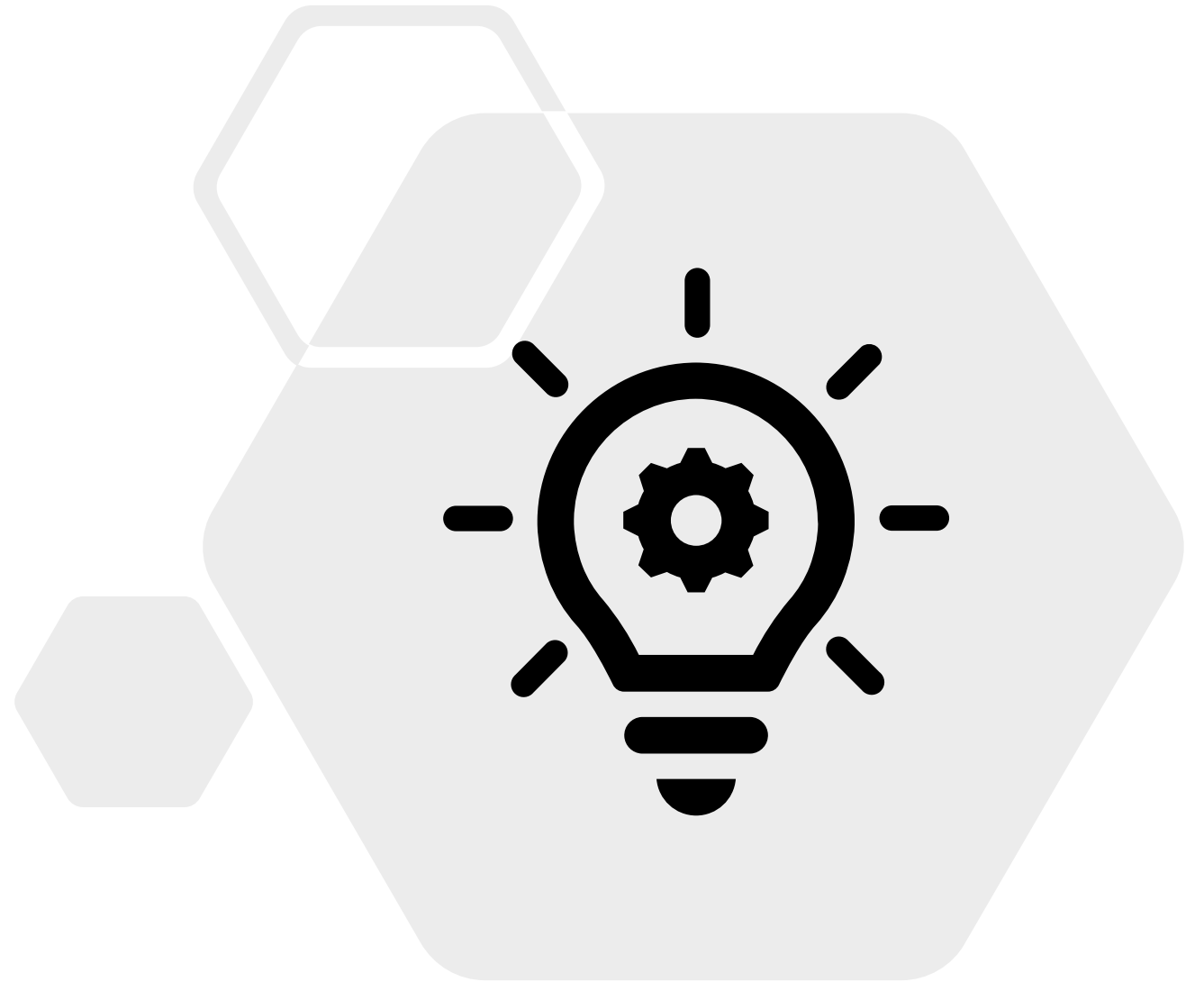
Technical Assistance Plans (TAPs)
that are regionally tailored to
the orange county

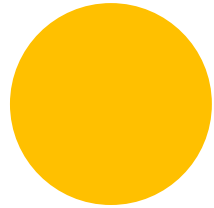
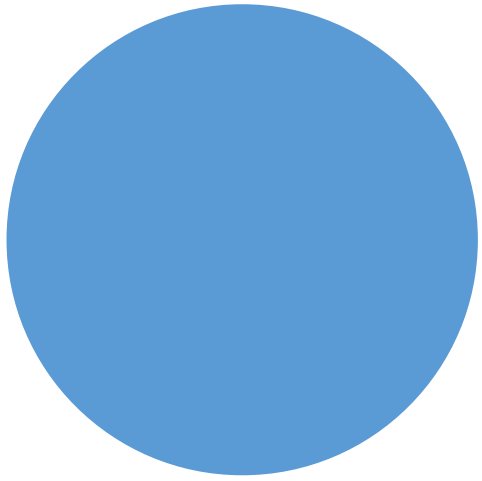


Funding Resources

Discussion and Other Things to Consider

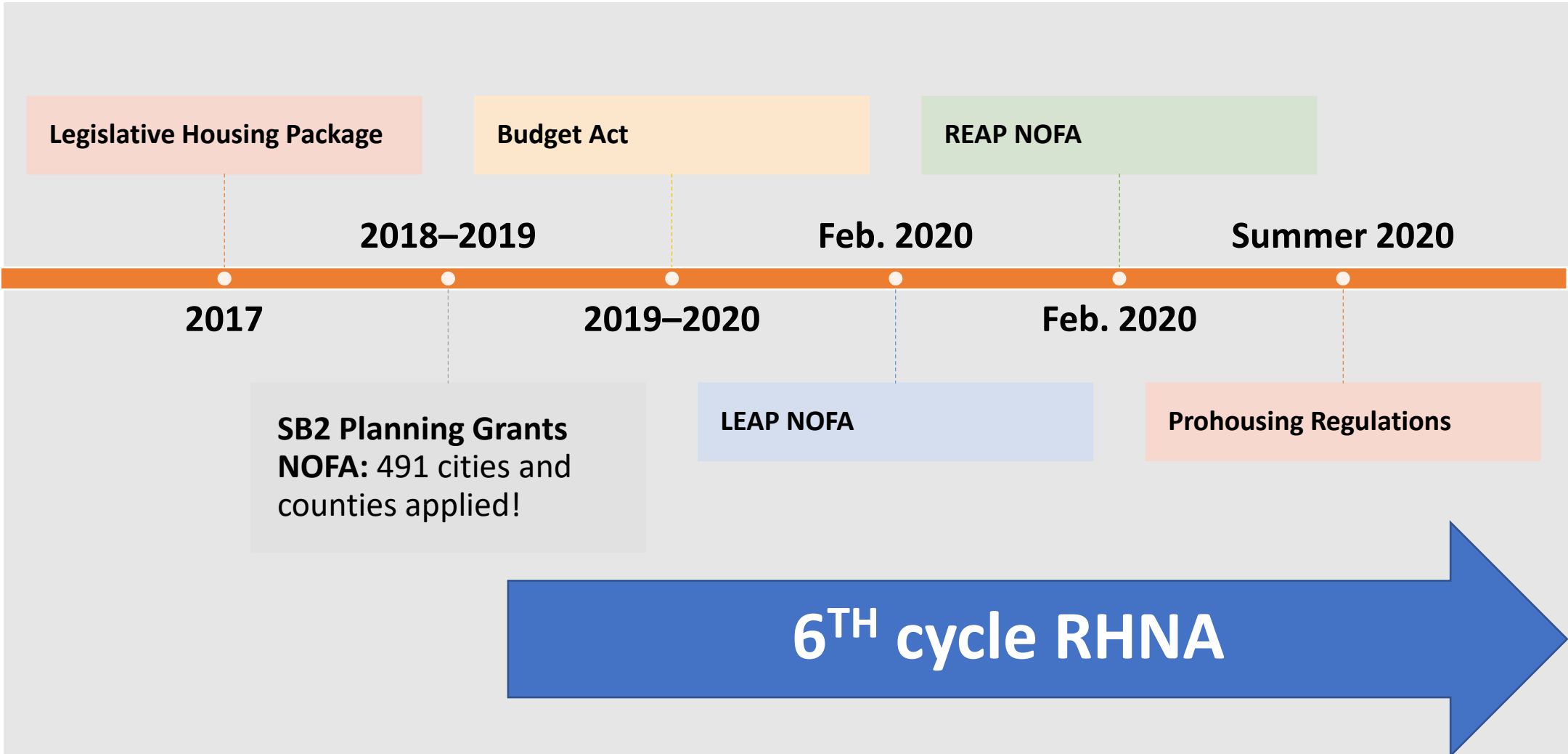
- Opportunities for collaboration:
 - Templates for the analysis
 - APR data
 - Other templates and resources?





Funding and TA

Presenter:
Sohab Mehmmod, HCD



Local Early Action Planning Grants – (LEAP)



\$119 NOFA



Over-the-counter application process



**ALL Local Governments are eligible:
Non-Competitive!**



Purpose: funding to help local governments prepare and adopt planning documents and implement process improvements



Why? To accelerate housing production and implement 6th cycle RHNA.



Examples of Eligible Activities for LEAP funding

- Rezoning
- Environmental clearances
- Infrastructure planning
- ADU ordinances
- Housing Elements
- Establishing Prohousing Polices
- Many more....

LEAP – Next Steps



**NOFA has been released
Application period is now
open**



**Think and Brainstorm:
Ideas that accelerate housing
production and help you
address your 6th cycle RHNA**



**Submit Questions here:
EarlyActionPlanning@HCD
Visit our websites:
HCD.CA.GOV**



**Apply by:
July 1, 2020**

Regional Early Action Planning Grants (REAP)

Who? Regional Council of Governments
and Regional Entities

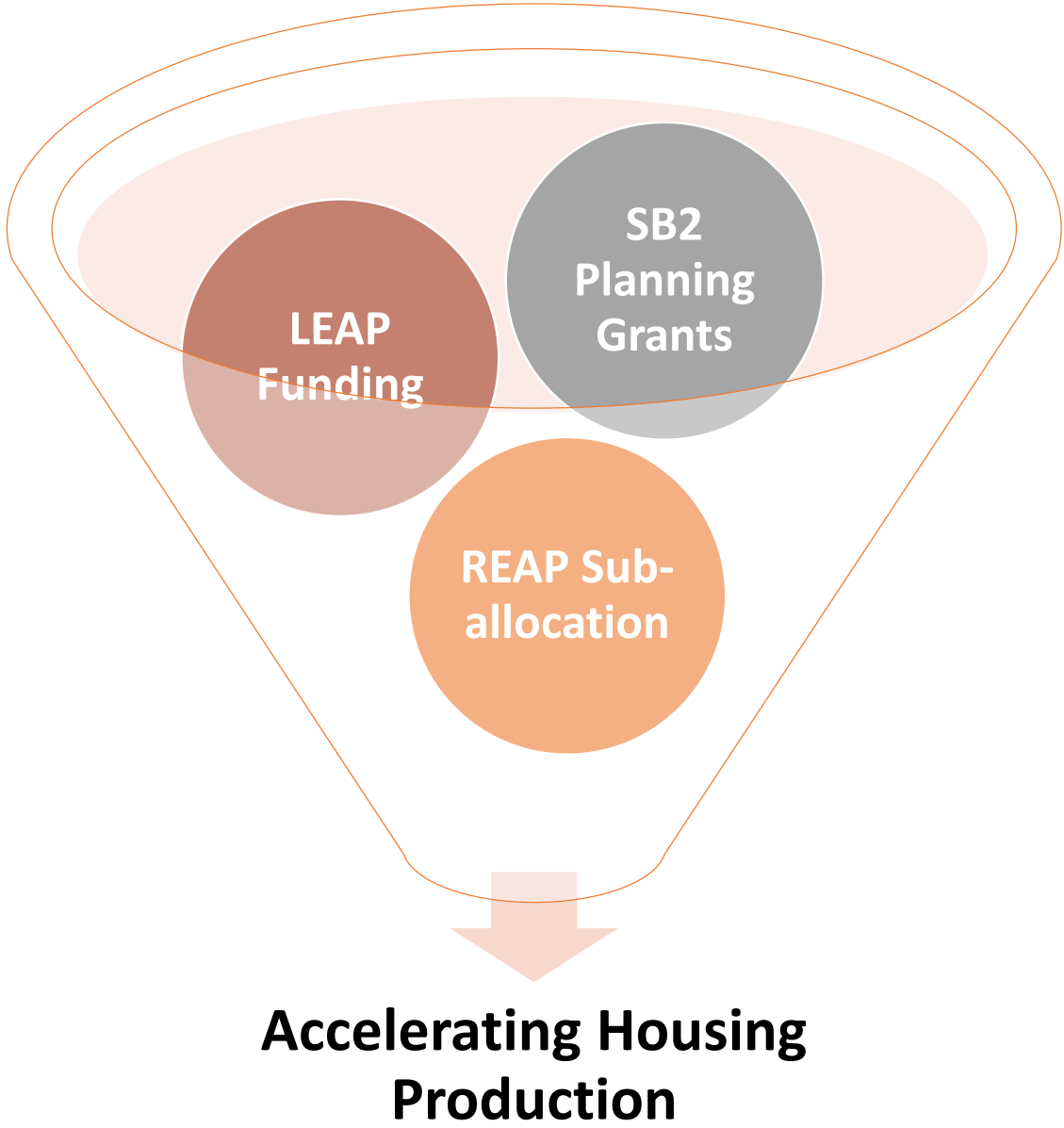
How much? \$118,750,000 available

Application process: Over-the-counter, non-
competitive

Eligible Activities:

- Technical assistance
- Administration
- Sub-allocation to local govts. and other sub-regional entities
- Improved RHNA methodology

Possible layering of funding –





Available Technical Assistance Resources

Regionally Tailored Technical Assistance Plans (TAPs)

Regionally-based Technical Assistance:

- Regionally customized toolkits
- Sites Inventory Assistance
- Housing workshops
- Consulting benches
- Housing Elements
- Public Engagement

Statewide Assistance:

- Statewide toolkits on objective design standards, ADUs, public engagement, and housing policy
- Clearinghouse for best practices
- Mapping tools on CEQA and grant funding
- Direct assistance on LEAP and REAP

TA Plan for Orange County

We need your
input!

Regionally tailored TA plan will be based on
your input

- What are your regional priorities?
- How can TA complement your SB2 activities?
- What do you need?
- What tools could you use?

For more information:

Early Action
Planning Grants:

- Contact the team at:
EarlyActionPlanning@hcd.ca.gov

Prohousing
Program:

- Contact the team at:
Prohousingpolicies@hcd.ca.gov

Technical Assistance
Program:

- Contact the team at:
sb2planninggrant@hcd.ca.gov



California Transportation Commission

SAVE THE DATE

Local Streets and Roads Program Schedule Revisions Workshop

Thursday, April 9, 2020
1:00 pm – 2:30 pm

To register for this workshop, go to:

<https://attendee.gotowebinar.com/register/5139196918975766541>

Additional meeting details, and agenda materials will be made available prior to the meeting on the [Commission's website](#).

CALIFORNIA TRANSPORTATION COMMISSION STAFF CONTACT:

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(916) 651-6143

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